

UNAIDS PCB BUREAU MEETING

DATE: Monday, 8 September 2025

TIME: 14:00-17:30 (CET)

VENUE: Hybrid (in-person at the UNAIDS building and virtually on Teams)

PARTICIPANTS

Brazil: Representing the PCB Chair: H.E. Mrs Cecília Kiku Ishitani, Ambassador, Deputy Permanent Representative, Permanent Mission of Brazil in Geneva; Ms Débora Antônia Lobato Cândido, Second Secretary, Permanent Mission of Brazil in Geneva; Ms. Rafaela Seixas Fontes, Deputy Head of the Division of Global Health, Ministry of Foreign Affairs; Ms. Sarah Maria Soares Fernandes Bayma, International Advisor of the HIV/Aids, Tuberculosis, Viral Hepatitis and STIs Department; Mr. André Vito, Technical Advisor in International Affairs of the Special Advisory in Foreign Affairs, Ministry of Health.

Netherlands: Representing the PCB Vice-Chair: Ms Zina Olshanka, First Secretary, Permanent Mission of the Kingdom of the Netherlands in Geneva.

Kenya: Representing the PCB Rapporteur: Dr Douglas Bosire, Country support, National Syndemic Diseases Control Council, Ministry of Health; Dr Jean Gitau, Minister Counsellor, Permanent Mission of Kenya in Geneva;

Representing the PCB NGO Delegation: Mr Xavier Biggs, Monitoring & Evaluation Manager, Jamaica AIDS Support for Life; Ms Amanita Calderon-Cifuentes, HIV research and advocacy officer, Trans Europe & Central Asia (TGEU); Mr Shamin Mohamed Jr, Founder & President, LetsStopAIDS, Toronto, Canada.

ILO: Representing the Committee of Cosponsoring Organizations: Mr Kofi Amekudzi, Senior Technical Specialist, ILO Programme on HIV/AIDS, International Labour Organization (ILO).

UNAIDS Secretariat: Mr Mahesh Mahalingam, Chief of Staff (excused); Mr Morten Ussing, Director Governance; Ms Samia Lounnas, Senior Governance Advisor; Ms Adriana Hewson, Governance Officer; Ms Saliha Ozdemir, Governance Assistant; Ms Ajwah Nazir Malak, Governance Intern.

MEETING AGENDA

1. **Follow-up on the 2025 ECOSOC resolution**: The PCB Bureau will receive an update on the 2025 ECOSOC resolution on the Joint Programme.

- 2. Preparation for the Special Session of the PCB (8 October 2025): The Bureau will receive an update on the preparations for the fully virtual Special Session of the PCB.
- 3. **Update on the implementation of the revised operating model:** The PCB Bureau will receive an update on the revised operating model for the Joint Programme endorsed at the 56th PCB meeting.
- 4. Update on the development of the 2026 Workplan and Budget: The Bureau will receive an update on the process for developing the 2026 Workplan and Budget.
- 5. **Establishment of the UBRAF working group**: The PCB Bureau will receive an update on the process for establishing the working group for the development of the next Unified Budget, Results and Accountability Framework (UBRAF).
- 6. Preparation for the 57th PCB meeting (16–18 December 2025, Brasilia, Brazil): The Bureau will receive an update and provide guidance on the preparations for the PCB meeting in December, including agreeing on the proposed agenda items based on previous PCB decisions.

7		Anv	other	bus	ine	ess
•	•	,y	Othioi	Nuc		,,,,

Summary of the Meeting

1. Follow-up on the 2025 ECOSOC resolution

The Secretariat provided the following update on the ECOSOC process in New York:

- On 29 July 2025, ECOSOC adopted its 2025 resolution on the Joint United Nations Programme on HIV/AIDS by consensus, at a meeting presided over by the Vice-President of ECOSOC, H.E. Ambassador Mr. Lock Bahadur Thapa of Nepal.
- At the meeting, the Council considered the 2025 report of the UNAIDS Executive Director, which was introduced by Executive Director Ms Winnie Byanyima.
- Following the debate, Brazil and the Netherlands presented a statement introducing the 2025 Resolution on the Joint Programme, as they had co-facilitated the negotiations in Geneva, Switzerland, earlier in July in their capacity as, respectively, the Chair and Vice-Chair of the UNAIDS Programme Coordinating Board.
- Several Member States took the floor, including Kenya as Rapporteur, to comment or express support for the draft resolution.
- Following the consensus adoption of Resolution E/2025/L.25, two Members took the floor to express their positions. While both expressed strong support for the adopted text, including language highlighting efforts and actions needed to end AIDS, one Member State noted its opposition to the specific reference to "unhindered access" (in the context of access to medicines).

The other Member State opposed portions of the text in the resolution referencing the Sustainable Development Goals, unhindered access to medicines, sexual and reproductive health, or referring to gender as a broad or undefined concept.

The co-facilitators provided the following account of the informal consultations:

- The informal consultations for the ECOSOC resolution were held from 9-14 July in Geneva. They were informed by the UNAIDS Executive Director's report to ECOSOC, which is available on the ECOSOC website and has been shared widely in advance.
- The co-facilitators thanked all Member States for the constructive discussions and their flexibility with the text, which maintained consensus.
- During the informal consultations, it was requested by some Member States that any reservations raised during the consultations be formally recorded.
- Some Member States were strongly supportive of explicitly mentioning the SDGs, while one Member State preferred not to refer to the term.
- Two Member States expressed reservations with the reference to "sexual and reproductive health and reproductive rights", while others supported its maintenance in the text.
- While two Member States preferred the inclusion of the word "unhindered" when referring to access to medicines, some Member States expressed opposition to it.
- One Member State voiced opposition to mentioning "all human rights", preferring "universally recognized human rights", while other Member States strongly supported retaining "all" in the text.
- While some Member States were in favour of the reference to "gender equality", one Member State reserved its position on it.
- The co-facilitators thanked delegations for demonstrating flexibility on challenging issues.

Bureau members thanked the cofacilitators and Secretariat for their efforts to achieve a consensus resolution and expressed hope that the example would help guide the upcoming PCB meetings.

2. Preparation for the Special Session of the PCB (8 October 2025): The Bureau will receive an update on the preparations for the fully virtual Special Session of the PCB.

The Secretariat provided the update as follows:

- The Special Session is being convened in response to the request from the PCB at its 56th meeting:
 - Decision point 6.16: Recalling decision point 6.2 from the 55th PCB meeting, requests the Executive Director to present the one-year transitional UBRAF Workplan and Budget for 2026, within the framework of the current UBRAF, for approval at a fully virtual half-day Special Session of the PCB to be held on 8 October 2025;
- The draft agenda for the meeting was electronically approved by the Bureau on 21 July 2025.

- The Modalities and Procedures for the Special Session were approved intersessionally on 7 August 2025 in accordance with the PCB Modus Operandi and posted on the PCB website.
- Interpretation in English and French will be available for the meeting. No requests for interpretation into other UN languages (Arabic, Russian, Spanish, Chinese) has been received by the Secretariat.
- Further to the approval of the modalities, the invitations were sent out on 8 August. All members, participants and observers are encouraged to complete their registration through INDICO.
- A tentative meeting schedule has been drafted and posted online.

The Bureau thanked the Secretariat for the update and for their work organizing the Special Session. The Bureau reviewed the schedule and confirmed that the pre-meetings and consultations on the draft decision points were set for 2–3 October to allow time for discussion prior to the Special Session. The Chair, in consultation with the Secretariat and the Cosponsors, would advise if an additional PCB Bureau meeting would be needed ahead of the Special Session.

3. Update on the implementation of the revised operating model: The PCB Bureau will receive an update on the revised operating model for the Joint Programme endorsed at the 56th PCB meeting.

The Secretariat provided the update as follows:

- At the 56th PCB meeting, the Board endorsed the new operating model for the Joint Programme, informed by recommendations of the High-Level Panel and preliminary discussions in the context of the UN80 initiative. The PCB requested the Executive Director to provide regular updates on the operationalization of the revised operating model starting at the 57th PCB meeting in December 2025.
- In the inter-sessional period, these updates will be done through the PCB Bureau.
- By the end of June, letters were dispatched to the Secretariat staff whose posts have been abolished as part of the restructuring process. This is the case for some 55% of the Secretariat staff. As staff have differing notice periods depending on the length of service, the effect will be gradual, with the main impact on staff availability and financial savings being felt by the end of March 2026.
- The Secretariat is in the process of engaging with country offices to coordinate the closure of the concerned UNAIDS Secretariat offices.

The Chair of the CCO provided updates as follows:

- The Cosponsors are compiling a document to capture the impact of the restructuring in each organisation. This is an ongoing process, as the Cosponsors are at different stages of the restructuring. The Cosponsors also completed a footprint analysis to determine the possibility of taking on work in countries where the Secretariat will no longer be present.
- ILO confirmed that discussions on the identification of lead and affiliate Cosponsors are ongoing, although the Cosponsors are concerned that capacity and funding restraints will increase the challenges. Discussions will continue in the coming weeks.

The Bureau raised concerns that discussions between the Secretariat and the Cosponsors about managing the divergencies in the implementation of the revised operating model had not yet come to a consensus. The Bureau stressed that it was critical that a consensus 2026 Workplan and Budget be presented to the October Special Session. The Bureau also pointed out that the 2026 Workplan and Budget was truly transitional and had to reflect a year of ongoing discussion on Cosponsors taking over some parts of the current Secretariat functions. This would require continued engagement of the Cosponsors, in particular the lead Cosponsors. The Bureau members agreed that this would be best achieved with a minimum core allocation for lead Cosponsors to support their sustained engagement with and coordination within the Joint Programme.

4. Update on the development of the 2026 Workplan and Budget: The Bureau will receive an update on the process for developing the 2026 Workplan and Budget.

The Secretariat provided the update as follows:

- As requested by the PCB at the 56th PCB meeting (24-26 June 2025), the 2026 Workplan and Budget will be presented at the Special Session of the PCB on 8 October.
- Immediately after the 56th PCB meeting, the Secretariat started developing the draft Workplan and Budget 2026 with an outline, collecting input from all Cosponsors and Secretariat, including UNAIDS regional teams on AIDS, and drafting. The draft then went for review, improvements and validation. It is at final stage of clearance and copy editing.
- Every effort has been made to incorporate the requests of the PCB. The finalized Workplan and Budget will be submitted on 22 September.
- It was developed within a short timeframe, building on the PCB decision related to the revised operating model and the annotated outline of the new Global AIDS Strategy 2026-2031. It also coincided with major restructuring discussion and decisions across the Secretariat and Cosponsors due to the ODA reduction and thus high uncertainty as well as summer break.
- This 2026 Workplan and Budget is a transitional one: one year only, under the current UBRAF 2022-2026, but in line with the annotated outline of the new Global AIDS Strategy, integrating elements of the new operating model, new funding reality and overall streamlined and simplified structure.
- What is different (see PowerPoint in Annex 1 for more details):
 - A set of programmatic shifts supported by organizational shifts.
 - The proposed simplified results structure includes: 3 Joint Programme outcomes, 7 results areas, 4 Secretariat core functions and a smaller set of underlying specific outputs and milestones for 2026.
 - A dedicated section on simplified 2026 reporting, responding to the June 2025 PCB request to streamline the Performance Monitoring Report in line with the scale of the Workplan and Budget.
- In the context of ongoing transitions, including disruptions to HIV responses in many countries and a rapidly evolving global environment, the Joint Programme aims to remain agile and responsive to country needs, while ensuring accountability.

- As highlighted in June, approval of the 2026 Workplan and Budget on 8 October is essential to ensure the Joint Programme is fully operational from January 2026. This will allow the results framework and budget allocations to be operationalized in the Enterprise Resource Planning (ERP) system (with a new system developed by WHO to be in place from January 2026) and support more detailed 2026 work planning and budgets.
- The 2026 budget outlines an estimate of core and non-core resources, projected and estimated scenarios for the Joint Programme to implement its Workplan priorities.
- The preparation of the 2026 budget was guided by several factors including, among others, the recommendations of the High-Level Panel, as reflected in the revised operating model endorsed by the Board.
- The restructuring of the UNAIDS Secretariat with significant reduction in the number of UNAIDS offices, workforce and relocation of Geneva-based positions to lower cost duty stations was also a factor in the development of the Secretariat budget.
- For Cosponsors, the budget represents high level estimates of resources that Cosponsors will invest in the HIV programmes in 2026. It should be noted that these are best estimates based on assumptions in an uncertain funding environment.
- 2026 non-core contributions from all Cosponsors are approximately US\$100 million (still being updated) and with projected non-core contributions of approx. US \$15-25 million from UNAIDS Secretariat giving a total of approximately US \$120 million. Projected non-core contributions for the Secretariat are based on funds secured through the existing agreements and best estimates of funding in the pipeline.
- As indicated at the June PCB session, approval of the 2026 Workplan & Budget on 8
 October is essential for the Joint Programme to be fully operational on 1 January 2026. The
 Secretariat needs the full results framework and budget allocations operationalized in the
 Enterprise Resource Planning system.
- Despite some setbacks, the team is working to develop a budget that shows commitment to working together. Beginning on 8 September, ILO will meet with the Cosponsors to continue these discussions.

The Bureau took note of the position expressed by the Vice-Chair on behalf of the donor group that given the important transition in 2026 a minimal critical level of catalytic funding should be allocated for lead Cosponsors. Since there would be uncertainties using a percentage of the mobilized core funding due to unpredictability of the final amount of the threshold budget, it is advised that the Secretariat and Cosponsors agree on a minimum 'fixed' amount which would be paid to the lead Cosponsors, taking into account the cash flow management of the fund balance and the operating reserve fund, regardless of the final amount of core funding mobilized. This was seen to be important to keep Cosponsors engaged in the Joint Programme at a time where they would be expected to take over some of the Secretariat's current functions. It was also expected that the Cosponsors would complete the identification of lead Cosponsors in that regard. These two steps could ensure a consensus document which the Board would be expecting.

The Bureau noted that while these two steps were important, with less funding available it is difficult to fulfill all Member States' expectations with regards to the roles of the Secretariat and Cosponsors. As commitments from some donors have not yet been confirmed, the lack of predictability complicates this matter further. The Bureau also reflected on the importance of flexibility on the levels of fund balance and the Operating Reserve Fund to ensure the operational objectives in the transition phase. For the Board to have clarity on cash flow and available core UBRAF resources during the transition phase a precise forecast of these should be presented to

the Board. The Secretariat confirmed that this feedback would be relayed to the Cabinet and that Cosponsors would continue the process of identifying lead Cosponsors accordingly.

Finally, the Bureau agreed that the 2026 Workplan and Budget should be approved during the Special Session, based on a consensus document, to allow for operationalization of the results framework and budget allocations in the new enterprise resource planning system.

5. Establishment of the UBRAF working group: The PCB Bureau will receive an update on the process for establishing the working group for the development of the next Unified Budget, Results and Accountability Framework (UBRAF).

The Secretariat provided the update as follows:

- Recalling the decision of the Board at the 55th PCB meeting:
 - Recalling decision 7.5 of the 50th PCB meeting, establish a working group for the development of the next UBRAF to be operational by September 2025;
- The PCB, at its 50th meeting in June 2022, requested the UNAIDS Executive Director to establish a working group to guide and support the development of the next "UBRAF or equivalent" (for reference, such external Working Group under the leadership of the UNAIDS Executive Director and in accordance with the Modus Operandi was set up when the current UBRAF was developed in 2021).
- At its 55th meeting in December 2024, the PCB requested this working group to be operational by September 2025 so it can build on the development of the next Global AIDS Strategy 2026-2031 and other important complementary processes that are expected to shape the revised operating model for the Joint Programme for the coming years.
- The purpose of the working group is to provide strategic advice to the Executive Director and the Joint Programme for the design of its post-2026 'strategic plan - Unified, Budget, Results and Accountability Framework (UBRAF) or equivalent' to best support countries to advance progress towards the global AIDS targets and the end of AIDS as a public health threat by 2030.
- The draft terms of reference of the Working Group prepared by the UNAIDS Secretariat were circulated to Cosponsors for comments on 22 August.
- The Working Group will include a maximum of 10 members with efforts made to ensure balanced representation in terms of geography and gender. Membership will include:
 - o four experts nominated by Member States,
 - two civil society representatives nominated by the PCB NGOs
 - supported by two Cosponsor representatives and two representatives from the UNAIDS Secretariat (noting that the role of the Cosponsor and Secretariat representatives is to facilitate the work and provide technical support to the group).
- Since December 2024, the broader development landscape and the context for the HIV response have evolved significantly. The Joint Programme is undergoing major changes in line with PCB decisions, including the implementation of a new operating model and substantial restructuring across the UNAIDS Secretariat and many Cosponsors. The new Global AIDS Strategy is expected to be adopted by the PCB in December, while the Secretariat's current focus remains on preparing the 2026 Workplan and Budget. Over the

- coming 12–18 months, the Joint Programme will need to navigate these changes with considerably reduced staffing.
- To ensure the Working Group is effective, members should bring solid knowledge of HIV and the multisectoral AIDS response, the Joint Programme's work (Cosponsors and Secretariat), UNAIDS governance, UN reform processes, the current funding environment, as well as experience with strategic planning and accountability frameworks, including the UBRAF. All meetings will be held virtually. The tentative period of work would be from October 2025 until July 2026, with the possibility of extension if needed.
- Unless the PCB wishes to revisit its decision in light of the different context and reduced capacities, the next steps to establish the Working Group would be to:
 - Share the Terms of Reference with the PCB and issue a call for nominations of experts, accompanied by a short bio (noting that experts would serve in their personal capacity and not as representatives of their affiliations or organizations); and
 - Review nominations by the Secretariat, with final decision on the membership by the UNAIDS Executive Director. The outcome will be shared with the PCB Bureau and published on the UNAIDS website.

The Bureau thanked the Secretariat for the update and recognized the importance of the working group in providing strategic guidance to the Executive Director and the Joint Programme. The Bureau requested that the PCB decision be implemented as per usual practice. The Bureau emphasized that the working group should be representative of PCB constituencies, including geography and gender balance.

6. Preparation for the 57th PCB meeting (16–18 December 2025, Brasilia, Brazil)

Standing Items: The following standing items are common practice for the December meeting of the PCB. The Secretariat provided the following information, and the PCB Bureau commented on the agenda items to be included in the draft agenda of the 57th PCB meeting.

- Report of the previous PCB meeting: (confirmed for the 57th PCB meeting): The draft report of the Special Session will be finalized and circulated to the PCB Bureau for clearance before posting. The modus operandi of the PCB requires that the report is posted shortly after the agenda is posted: "A report of the PCB meeting shall incorporate the recommendations, decisions and conclusions referred to in paragraph 30 above and be distributed to members and other participants.
- Report of the Executive Director: (confirmed for the 57th PCB meeting): The report of the Executive Director is a standing item at all PCB meetings. The Executive Director traditionally releases an outline of the report in advance of the meeting. The full report is published following her delivery of the speech at the PCB. The report includes the most important achievements in the global AIDS response since the PCB last met, as well as an emphasis on remaining challenges.
- Report by the NGO Representative: (confirmed for the 57th PCB meeting): The NGO report is written by the NGO Delegation, typically following extensive consultations with civil society globally, on a topic of their choice. The NGO representative informed the Bureau

that data collection for the NGO report was largely complete. A survey had received over 150 responses, complemented by key informant interviews with community experts and six case studies, to provide a comprehensive view of community-led integrated services. The report aims to demonstrate why such services are transformative, impactful, and central to the future of the HIV response. The first draft of the report is being reviewed both by the Working Group and an expert advisory board.

- Leadership in the AIDS Response: (confirmed for the 57th PCB meeting): The
 Executive Director may invite one or several high-level speakers to present a specific topic.
 The Secretariat will provide additional information to the Bureau on the high-level speaker
 closer to the PCB meeting. The agenda item is pending confirmation from the Executive
 Office. Should it be postponed, the Bureau will be informed, and the draft agenda will be
 updated accordingly.
- Follow-up to the thematic segment from the previous PCB meeting (N/A): Since there was no thematic segment at the 56th PCB meeting in June, there will be no follow-up report presented at the 57th PCB meeting.
- Evaluation report and Management response: (confirmed for the 57th PCB meeting): The annual evaluation report will provide an update on the implementation of the UNAIDS 2024–2025 Evaluation Plan and present the next Evaluation Plan for approval. Discussion is ongoing between the Expert Advisory Committee (EAC), the Evaluation Office and UNAIDS Executive Office to have a plan based on the revised operating model for 2026.
- Next PCB meetings: (confirmed for the 57th PCB meeting): This item includes a short paper indicating the dates for the 62nd and 63rd PCB meetings and the thematic segment themes for 2026. Regarding the themes for the thematic segments of the PCB, the process normally followed is for the Secretariat to send a call for themes to all PCB members, compile the themes for the Bureau's consideration for the following year, and then the PCB agrees on each theme in the December PCB meeting as part of the paper Next PCB Meetings.
 - The Secretariat recalled that there is already one theme for 2026, as the one from the June 2025 PCB meeting was postponed to leave more space for discussion on other substantive items, including the outline of the Global AIDS Strategy 2026-2031 and the revised operating model of the Joint Programme, amongst others. The theme is "Beyond 2025: Countering health inequities through sustaining the HIV response, human rights and harm reduction for people who use drugs".
 - o For 2026, therefore, a suggestion supported by Management is to maintain the chosen theme, and for the second one, to use one of the proposed themes from the last call "Integral attention to people living with HIV including co-infections like hepatitis C, comorbidities and other conditions related to the life cycle", which is a highly relevant topic to discuss at this juncture for the Joint Programme and in light of increasing country sustainability of the HIV response. Alternatively, a fresh call for themes could be made, and the Bureau would choose a second theme for 2026 through this call.
- **Election of Officers: (confirmed for the 57th PCB meeting):** This item includes the composition of the PCB for the next year as approved by ECOSOC and as submitted by the NGO Delegation, along with the election of officers in the Bureau.

- Thematic Segment: Beyond 2025: Long acting antiretrovirals: potential to close HIV prevention and treatment gaps: (confirmed for the 57th PCB meeting): The theme for the thematic segment was approved at the 55th PCB meeting in December 2024.

The Bureau confirmed all relevant standing items for the 57th PCB meeting. The Bureau also requested the Secretariat to send a fresh call for proposals of themes for the December 2026 thematic segment given the unprecedented situation in the Global AIDS response and the possibility for constituencies to submit new proposals reflecting this situation. The Bureau also noted that the PCB agendas moving forward will be full, and adequate time should be allocated in each meeting for discussions regarding ongoing transition.

Possible issues to be considered at the 57th PCB meeting

- Update on HIV response sustainability roadmaps
 - o This agenda item is a follow-up to decision point 5.3b from the 55th PCB meeting under the Follow-up to the thematic segment from the 54th PCB meeting on Sustaining the gains of the global HIV response to 2030 and beyond:
 - Provide a progress update to the Programme Coordinating Board in December 2025 on the HIV response sustainability roadmaps;

The PCB Bureau agreed that this agenda item should be considered at the 57th PCB meeting in December and agreed that the progress update will be on sustainability of the AIDS response including an update on the implementation of the sustainability roadmaps.

- Consideration of the next Global AIDS Strategy 2026-2031
 - o This agenda item is in follow-up to decision point 7.3 from the 56th PCB meeting:
 - Requests the Executive Director to present the Global AIDS Strategy 2026–2031, to be developed through an inclusive and transparent multistakeholder consultative process, based on the latest scientific evidence and taking into account the discussions at the 56th PCB meeting in June 2025 as well as the impacts of the rapidly changing global health and development ecosystem, the regression of gender equality and human rights, and persistent stigma and discrimination in the global HIV response to the 57th PCB meeting in December 2025 for consideration and adoption

The PCB Bureau agreed that this agenda item should be considered at the 57th PCB meeting in December.

- Financial reporting
 - o This agenda item is in follow-up to decision point 6.9 from the 56th PCB meeting:

- Approves the proposal of the Executive Director to draw such amounts as deemed necessary from the Operating Reserve Fund, up to a maximum of US\$15 million, to cover the immediate financial requirements of the UNAIDS Secretariat restructuring, and requests that a plan on how it will be replenished be presented to the Programme Coordinating Board for approval at its 57th meeting in December 2025;
- This request could be covered under the report of the Executive Director and during the Special Session of the PCB in October 2025.

The PCB Bureau noted that an update on the Operating Reserve Fund would be provided as part of the report of the Executive Director at the 57th PCB meeting and during the Special Session of the PCB in October 2025.

- Update on the implementation of the revised operating model

This agenda item is a follow-up to the following four decision points from the 56th PCB meeting:

- Report on the recommendations for the review of the Joint Programme operating model
 - Decision point 8.5: Requests the Executive Director to provide regular updates on the operationalization of the revised operating model starting at the 57th PCB meeting in December 2025;
 - Decision point 8.6: Requests the Executive Director, to define a review process of the revised operating model by the 57th PCB in December 2025, in consultation with the Cosponsors and PCB stakeholders, and undertake that review by June 2027 at the latest to inform the PCB's decision making, subject to ECOSOC decisions, on the further transition of the Joint Programme within the wider UN system to sustain global progress towards ending AIDS as a public health threat;
- o Update on strategic human resources management issues
 - Decision point 9.2: Requests the Executive Director to provide an update at the 57th PCB in December 2025 on the implementation of the restructuring process and its impact on staff, and encourages that the outstanding issues raised in the statement of the UNAIDS Secretariat Staff Association (UNAIDS/PCB (56)/25.17) be taken into consideration:
 - Decision point 9.3: Requests the Executive Director to ensure that the implementation of the revised operating model, including the Secretariat restructuring, is conducted in a transparent, inclusive and fair manner, and to report back at the 57th PCB meeting;

The PCB Bureau agreed that this agenda item would be considered at the 57th PCB meeting in December 2025. The Bureau agreed that decision point 9.3 requesting the Executive Director to report back on the implementation of the revised operating model, including the Secretariat restructuring, should be addressed under this agenda item.

- Statement by the representative of the UNAIDS Secretariat Staff Association
 - o This agenda item is a follow-up to decision point 10.2 from the 56th PCB:
 - Invites the UNAIDS Secretariat Staff Association to exceptionally provide an updated statement at the 57th Programme Coordinating Board meeting;
 - o The UNAIDS Secretariat Staff Association has confirmed to the Secretariat that they would like to provide a statement at the 57th PCB meeting.

The PCB Bureau agreed that this agenda item would be considered at the 57th PCB meeting in December 2025.

- HIV in prisons and other closed settings
 - o This agenda item is a follow-up to decision point 7.5c from the 55th PCB:
 - Report to the Programme Coordinating Board, if appropriate, through the annual UBRAF performance reporting, on progress related to HIV among people in prisons and other closed settings;

The PCB Bureau agreed that this request could be covered through the annual UBRAF performance reporting.

- Update on the Global Partnership to eliminate all forms of HIV-related stigma and discrimination:
 - o This agenda item is a follow-up to the following decision point from the 51st PCB:
 - **(7.4d)** Report to the Programme Coordinating Board on further progress at a future meeting of the Programme Coordinating Board;
 - At its first meeting in February 2023, the Bureau recommended that, in view of the most recent report delivered at the 51st PCB meeting, this report be considered in 2024. At a meeting of the Bureau in October 2024, the technical team advised that December 2025 would be the preferred timeframe for this item, which would mark a three-year period since the last PCB update.
 - However, as this topic will be discussed comprehensively in the context of the discussion under agenda item "Global AIDS Strategy 2026-2031", the Secretariat leadership advises that the report on this topic would be at a later meeting – 2026 or later

The PCB Bureau agreed that this agenda item would be considered at a later PCB meeting.

Bureau conclusion on the agenda of the 57th PCB meeting (16-18 December 2025)

On the basis of the confirmations of the PCB Bureau members on the agenda items to be included for the 57th PCB meeting, the Chair requested the Secretariat to draft an annotated and timewise agenda for the 57th PCB meeting to submit to the PCB Bureau for final approval by email.

7. Any other business (AOB)

Update on UNAIDS Financial Situation

The Secretariat recalled the email that was sent on 23 July regarding the financial situation.

- On 27 January 2025, USAID issued a stop-work order to UNAIDS and subsequently terminated its USAID/UNAIDS Agreement for 2022-2027 with UNAIDS on 26 February 2025.
- However, on 21 July 2025, UNAIDS received US\$ 47.5 million in its bank account. This
 was the balance of the US Government annual contribution (core contribution) pledge of
 US\$ 50 million for financial year 2024, which was due under the USAID/UNAIDS
 Agreement for 2022-2027.
- In accordance with the IPSAS, the United States 2024 core contribution of US\$ 50 million was recognised as income and recorded as accounts receivable in UNAIDS Financial Year 2024. The amount was accordingly included in the UNAIDS Net Fund Balance of US\$ 107 million reported in the 2024 Financial Report considered by the Board at its 56th meeting in June 2025. The payment of US\$ 47.5 million is a settlement of the accounts receivable balance of 2024. It is not income for 2025 and does not change the core contribution projections for 2025.
- The Secretariat thanked all those Member States who were able to confirm their multiannual commitments, including recent announcements in ECOSOC. This sends an important signal to other donors, provides predictability and stability to the Joint Programme especially at this moment of disruption in the global AIDS response.
- The Secretariat noted that there is an increasing number of long-standing donors that have over the past 12 months sent strong signals with multi-year core commitments, including Belgium, Denmark and Germany, and the Secretariat was hopeful that more countries could follow these examples.

Update on the Independent External Oversight Advisory Committee (IEOAC)

- At its 56th meeting in June this year, the PCB approved the exceptional renewal of the terms of the members of the Independent External Oversight Advisory Committee, the IEOAC, for the period from January 2026 to December 2027.
- At the same time, the Board also agreed to amend the Committee's Terms of Reference, extending the length of service from two years to three years, renewable once.
- This decision builds on the original endorsement of the IEOAC at the 47th meeting and is consistent with the decision taken at the 53rd meeting, which had requested the Executive Director, in consultation with the Bureau, to initiate the selection process for the Committee's 2026–2027 membership.
- However, when the Bureau met on 23 May, members were briefed on the financial outlook for 2025. In light of the need to carefully manage resources, the Bureau endorsed the Executive Director's proposal to defer the recruitment of new members.
- As a result, the Board agreed to exceptionally renew the current membership, while also amending the Terms of Reference to allow three-year terms, renewable once.

- The Secretariat notified the Bureau that one of the current IEOAC members, who has served since the Committee's establishment in 2022, has informed that she will not be able to continue her mandate on the IEOAC as of January 2026 due to her other professional commitments which do not allow her to take on the renewed term, particularly as she had already accepted another mandate before being aware of the exceptional renewal with UNAIDS.
- In terms of the next steps, from a legal standpoint, the Committee will remain functional as of January 2026 with five members.

There was no other business discussed.

The Chair thanked the Bureau members for their time and closed the meeting.

[Annexes follow]

Annex 1: Bureau meeting presentation slides

PCB BUREAU MEETING

Monday, 8 September 2025



MEETING DRAFT AGENDA

- 1. Follow-up on the 2025 ECOSOC process: The PCB Bureau will receive an update on the 2025 ECOSOC resolution on the Joint Programme.
- 2. Preparation for the Special Session of the PCB (8 October 2025): The Bureau will receive an update on the preparations for the fully virtual Special Session of the PCB.
- 3. Update on the implementation of the revised operating model: The PCB Bureau will receive an update on the revised operating model for the Joint Programme endorsed at the 56th PCB meeting.
- **4. Update on the development of the 2026 Workplan and Budget:** The Bureau will receive an update on the process for developing the 2026 Workplan and Budget.
- Establishment of the UBRAF working group: The PCB Bureau will receive an update on the process for establishing the working group for the development of the next Unified Budget, Results and Accountability Framework (UBRAF).
- 6. Preparation for the 57th PCB meeting (16–18 December 2025, Brasilia, Brazil): The Bureau will receive an update and provide guidance on the preparations for the PCB meeting in December, including agreeing on the proposed agenda items based on previous PCB decisions.



Agenda item 1: Follow-up on the 2025 ECOSOC process

- On 29 July 2025, the United Nations Economic and Social Council (ECOSOC) adopted its 2025 resolution on the Joint United Nations Programme on HIV/AIDS by consensus (E/2025/L.25).
- The Council considered the 2025 report of the UNAIDS Executive Director, which was introduced by Ms Winnie Byanyima.
- Following the debate, several Member States took the floor to comment or express support in favour of the draft resolution.
- Following the consensus adoption of the resolution, two other members expressed strong support for the adopted text, including language highlighting efforts and actions needed to end AIDS, while noting their positions on specific references.



Agenda item 2: Preparations for the Special Session of the PCB (8 October 2025)

- Decision point 6.16 from the 56th PCB meeting:
 - Recalling decision point 6.2 from the 55th PCB meeting, requests the Executive Director to present the one-year transitional UBRAF Workplan and Budget for 2026, within the framework of the current UBRAF, for approval at a fully virtual half-day Special Session of the PCB to be held on 8 October 2025;
- The draft agenda for the meeting was electronically approved by the Bureau on 21 July.
- The Modalities and Procedures for the Special Session were approved intersessionally on 7 August in accordance with the PCB Modus Operandi.
- Further to the approval of the modalities, the agenda and the modalities were posted on the PCB website, and the invitations were sent out on 8 August.



Agenda item 3: Update on implementation of the revised operating model

- At the 56th PCB meeting, the Board endorsed the new operating model for the Joint Programme, informed by recommendations of the High-Level Panel and preliminary discussions in the context of the UN80 initiative.
- The PCB requested the Executive Director to provide **regular updates on the operationalization of the revised operating model** starting at the 57th PCB meeting in December 2025.
- In the inter-sessional period, these updates will be done through the **PCB Bureau**.

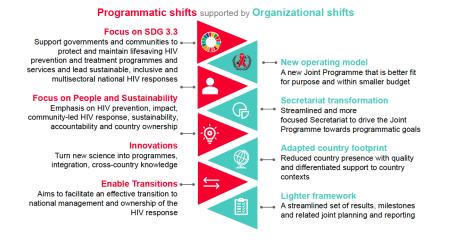


Agenda item 4: Update on the development of the 2026 Workplan and Budget

- As requested by the PCB at the 56th PCB meeting, the 2026 Workplan and Budget will be presented at the Special Session of the PCB on 8 October.
- This 2026 Workplan and Budget is transitional (one year only) under the current UBRAF 2022-2026 with a simplified performance reporting framework.
- Key features:
 - Aligned with the annotated outline of the new Global AIDS Strategy 2026-2031;
 - Integrates elements of the new operating model and new funding reality;
 - Overall streamlined and simplified structure.
- PCB approval on 8 October is essential for UNAIDS to be fully operational from January 2026.



Agenda item 4: Update on the development of the 2026 Workplan and Budget



What is different:
A set of
programmatic
shifts supported
by organizational
shifts



Agenda item 5: Establishment of the UBRAF working group

- Decision point 7.5 from the 50th PCB meeting (June 2022):
 - Requests the Executive Director to establish a working group, for the development of the next UBRAF, to be operational by January 2025;
- Decision point 6.2c from the 55th PCB meeting (June 2025):
 - Recalling decision 7.5 of the 50th PCB meeting, establish a working group for the development of the next UBRAF to be operational by September 2025;
- The purpose of the working group is to **provide strategic advice** to the Executive Director and the Joint Programme for the design of its post-2026 'strategic plan Unified, Budget, Results and Accountability Framework (UBRAF) or equivalent' to best support countries to advance progress towards the global AIDS targets and the end of AIDS as a public health threat by 2030.



Agenda item 5: Establishment of the UBRAF working group

Terms of Reference

■ The Draft Terms of Reference were circulated to Cosponsors on 22 August for comments.

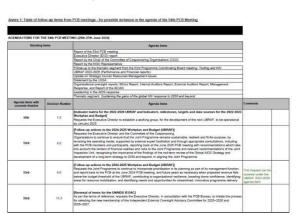
Composition

- Maximum 10 members, ensuring geographic and gender balance:
 - o 4 experts nominated by Member States
 - o 2 civil society representatives (nominated by PCB NGOs)
 - o 2 Cosponsor representatives
 - o 2 UNAIDS Secretariat representatives (facilitators and technical support)



Agenda item 6: Preparations for the 57th PCB meeting (16–18 December 2025, Brasilia, Brazil)

- As per the modus operandi, the PCB agenda is prepared by the UNAIDS Executive Director in consultation with the PCB Bureau.
- Agenda setting is based on decisions by the Board at previous PCB meetings.
- These are shown in the table of followup items.





Report of the PCB Special Session

Report of the Executive Director

Report by the NGO Representative

Leadership in the AIDS Response

Follow-up to the thematic segment of the previous PCB meeting (N/A)

Evaluation report and Management response

Next PCB Meetings

Election of Officers

Thematic Segment: Beyond 2025: Long acting antiretrovirals: potential to close HIV prevention and treatment gaps

Thematic segment – tentative timeline

57th PCB meeting:

standing agenda

items

Deliverable	Tentative Due Date
Draft annotated outline of the background note	18 September 2025
First meeting of the PCB Working Group	25 September 2025
First draft of the thematic segment background note, based on the annotated outline as well as comments and input received from the PCB thematic segment working group	9 October 2025
Second meeting of the PCB Working Group	23 October 2025
Second draft of the background note, incorporating comments and inputs received	30 October 2025
Final draft of the background note (of approximately 25 pages), including selected case studies	3 November 2024



Possible agenda items: Update on HIV response sustainability roadmaps

Follow-up to the thematic segment from the 54th PCB meeting

■ **55th PCB (5.3b)** Requests the Joint Programme to provide a progress update to the Programme Coordinating Board in December 2025 on the HIV response sustainability roadmaps;



Possible agenda items

UBRAF 2022-2026: Financial reporting

■ 56th PCB (6.9) Approves the proposal of the Executive Director to draw such amounts as deemed necessary from the Operating Reserve Fund, up to a maximum of US\$15 million, to cover the immediate financial requirements of the UNAIDS Secretariat restructuring, and requests that a plan on how it will be replenished be presented to the Programme Coordinating Board for approval at its 57th meeting in December 2025;



Possible agenda items: Global AIDS Strategy 2026–2031

Annotated outline of the next Global AIDS Strategy 2026–2031

56th PCB (7.3) Requests the Executive Director to present the Global AIDS Strategy 2026–2031, to be developed through an inclusive and transparent multistakeholder consultative process, based on the latest scientific evidence and taking into account the discussions at the 56th PCB meeting in June 2025 as well as the impacts of the rapidly changing global health and development ecosystem, the regression of gender equality and human rights, and persistent stigma and discrimination in the global HIV response to the 57th PCB meeting in December 2025 for consideration and adoption;



Possible agenda items: Update on the implementation of the revised operating model

Report on the recommendations for the review of the Joint Programme operating model

- 56th PCB (8.5) Requests the Executive Director to provide regular updates on the operationalization of the revised operating model starting at the 57th PCB meeting in December 2025;
- 56th PCB (8.6) Requests the Executive Director, to define a review process of the revised operating model by the 57th PCB in December 2025, in consultation with the Cosponsors and PCB stakeholders, and undertake that review by June 2027 at the latest to inform the PCB's decision making, subject to ECOSOC decisions, on the further transition of the Joint Programme within the wider UN system to sustain global progress towards ending AIDS as a public health threat;

Update on strategic human resources management issues

- 56th PCB (9.2) Requests the Executive Director to provide an update at the 57th PCB in December 2025 on the implementation of the restructuring process and its impact on staff, and encourages that the outstanding issues raised in the statement of the UNAIDS Secretariat Staff Association (UNAIDS/PCB (56)/25.17) be taken into consideration;
- 56th PCB (9.3) Requests the Executive Director to ensure that the implementation of the revised operating model, including the Secretariat restructuring, is conducted in a transparent, inclusive and fair manner, and to report back at the 57th PCB meeting;

Possible agenda items:

Statement by the representative of the UNAIDS Secretariat Staff Association

 56th PCB (10.2) Invites the UNAIDS Secretariat Staff Association to exceptionally provide an updated statement at the 57th Programme Coordinating Board meeting;

Possible agenda items

HIV in prisons and other closed settings

■ 55th PCB (7.5c) Report to the Programme Coordinating Board, if appropriate, through the annual UBRAF performance reporting, on progress related to HIV among people in prisons and other closed settings;

Update on the Global Partnership to eliminate all forms of HIV-related stigma and discrimination

• 51st PCB (7.4d) Report to the Programme Coordinating Board on further progress at a future meeting of the Programme Coordinating Board;



Update on UNAIDS Financial Situation

AOB

Update on the Independent External Oversight Advisory Committee (IEOAC)



Annex 2: Table of follow-up items

Annex 1: Table of follow-up items from PCB meetings - for possible inclusion in the agenda of the 57th PCB Meeting

ACENDA	ITEMS FOR	THE E746 DO	O MEETING	(16-18 December 1988)	~~ つりつと\

Standing items		Agenda items	Comments
		Report of the Special Session of the PCB (8 October 2025)	The report of the Special Session will be circulated to the 2025 PCB Bureau for clearance before posting.
		Report of the Executive Director	The report of the Executive Director highlights the most important achievements in the global AIDS response since the PCB last met and addresses ongoing challenges.
		Leadership in the AIDS response	The Executive Director invites a high-level speaker(s) to present a specific topic.
		Report by the NGO representative	The NGO report is written by the NGO Delegation, typically following extensive consultations with civil society globally, on a topic of their choice. It has become a practice for the report to be presented at the December PCB, rather than the June PCB.
		Evaluation Report and Management response	The annual evaluation report will provide an update on the implementation of the UNAIDS 2024–2025 Evaluation Plan and present the next Evaluation Plan for approval.
		Next PCB meetings	This item includes a short paper indicating the dates for the 62nd and 63rd PCB meetings and the thematic segment themes for 2026.
		Election of Officers	This item includes the composition of the PCB for the next year as approved by ECOSOC and as submitted by the NGO Delegation, along with the election of officers in the Bureau.
		Thematic segment: Beyond 2025: Long acting antiretrovirals: potential to close HIV prevention and treatment gaps	The topic for the thematic segment was proposed by the PCB Bureau and decided by the PCB at its 55th meeting.
Agenda items with concrete timeline	Decision Number	Agenda items	Comments
55th	5.3b	[Follow-up to the thematic segment from the 54th PCB] Provide a progress update to the Programme Coordinating Board in December 2025 on the HIV response sustainability roadmaps;	The latest discussion on this item was held in December 2024 at the 55th PCB meeting.
55th	6.2	[Findings of the mid-term review of the Global AIDS Strategy] On the basis of the findings of the mid-term review of the Global AIDS Strategy 2021-2026, the 2030 target-setting process, and the ongoing review of the Joint Programme operating model, and acknowledging the need for coherence and transparency between these parallel processes, requests the Executive Director to: c. Recalling decision 7.5 of the 50th PCB meeting, establish a working group for the development of the next UBRAF to be operational by September 2025;	This will be discussed under the agenda item on the establishment of the UBRAF working group.
56th	6.9	[Financial reporting] Approves the proposal of the Executive Director to draw such amounts as deemed necessary from the Operating Reserve Fund, up to a maximum of US\$15 million, to cover the immediate financial requirements of the UNAIDS Secretariat restructuring, and requests that a plan on how it will be replenished be presented to the Programme Coordinating Board for approval at its 57th meeting in December 2025;	This request could be covered under the report of the Executive Director and during the Special Session of the PCB in October 2025.
56th	6.12	[Financial reporting] Requests an update on the methodology used for reporting on the resources invested in community-led HIV responses and sustainable HIV responses as part of the financial reporting at the 58th PCB meeting in June 2026;	This request will be covered at the 58th PCB meeting in June 2026.
		[Process and timeline for the 2026 Workplan and Budget] Noting with concern the very significant reduction in resource availability for the implementation of PCB-approved Workplan	This request will be covered at the 58th PCB meeting in June 2026.
56th	6.14	and Budget 2024-2025, looks forward to receiving, at the PCB in June 2026, reporting on what was implemented under these circumstances, including any work to support people living with HIV and key populations and community-led HIV programming;	2020.

55th	7.5c	[HIV in prisons and other closed settings] Report to the Programme Coordinating Board, if appropriate, through the annual UBRAF performance reporting, on progress related to HIV among people in prisons and other closed settings;	The PCB decision outlines two options for reporting progress: regular updates through the UBRAF, and, when relevant, the possibility for the Executive Director, in collaboration with the Bureau, to introduce a standalone agenda item, as was done at the 55th PCB.	
51st	7.4d	[Update on the Global Partnership to eliminate all forms of HIV-related stigma and discrimination] Report to the Programme Coordinating Board on further progress at a future meeting of the Programme Coordinating Board;	In February 2025, the PCB Bureau agreed that this agenda item would be considered at a later PCB meeting. A progress update will be provided under the Global AIDS Strategy 2026-2031 agenda item at the 57th PCB meeting in December 2025.	unaids.org/ en/resource s/document s/2025/Sum mary PCB Bureau Me eting 2702
Agenda items with no defined timeline	Decision Number	Agenda items	Comments	
56th	10.2	[Statement by the representative of the UNAIDS Secretariat Staff Association] Invites the UNAIDS Secretariat Staff Association to exceptionally provide an updated statement at the 57th Programme Coordinating Board meeting;		
56th	9.4	[Update on strategic human resources management issues] Requests the Executive Director to present at the 58th PCB meeting in June 2026, as part of the Update on Strategic Human Resources Management Issues, a detailed overview of the criteria and methodology used for staff reductions, including disaggregated data by region, function, staff level, and gender;	This request will be covered at the 58th PCB meeting in June 2026.	
56th	9.3	[Update on strategic human resources management issues] Requests the Executive Director to ensure that the implementation of the revised operating model, including the Secretariat restructuring, is conducted in a transparent, inclusive and fair manner, and to report back at the 57th PCB meeting;		
56th	9.2	[Update on strategic human resources management issues] Requests the Executive Director to provide an update at the 57th PCB in December 2025 on the implementation of the restructuring process and its impact on staff, and encourages that the outstanding issues raised in the statement of the UNAIDS Secretariat Staff Association (UNAIDS/PCB (56)/25.17) be taken into consideration;		
56th	8.6	[Report on the recommendations for the review of the Joint Programme operating model] Requests the Executive Director, to define a review process of the revised operating model by the 57th PCB in December 2025, in consultation with the Cosponsors and PCB stakeholders, and undertake that review by June 2027 at the latest to inform the PCB's decision making, subject to ECOSOC decisions, on the further transition of the Joint Programme within the wider UN system to sustain global progress towards ending AIDS as a public health threat;		
56th	8.5	[Report on the recommendations for the review of the Joint Programme operating model] Requests the Executive Director to provide regular updates on the operationalization of the revised operating model starting at the 57th PCB meeting in December 2025;	Item at the 57th PCB meeting covering decisions 8.5, 8.6, 9.2 and 9.3	
56th	7.3	[Annotated outline of the next Global AIDS Strategy 2026–2031] Requests the Executive Director to present the Global AIDS Strategy 2026–2031, to be developed through an inclusive and transparent multistakeholder consultative process, based on the latest scientific evidence and taking into account the discussions at the 56th PCB meeting in June 2025 as well as the impacts of therapidly changing global health and development ecosystem, the regression of genderequality and human rights, and persistent stigma and discrimination in the global HIV response to the 57th PCB meeting in December 2025 for consideration and adoption;		